

Office of the Governor of Guam

P.O. Box 2950 Hagåtña, Guam 96932 TEL: (671) 472-8931 • FAX: (671) 477-4826 • EMAIL: governor@mail.gov.gu

Felix Perez Camacho Governor

Kaleo Scott Moylan Lieutenant Governor

1 4 APR 2006

The Honorable Mark Forbes Speaker Mina' Bente Ocho Na Liheslaturan Guåhan 155 Hessler Street Hagåtña, Guam 96910

Dear Mr. Speaker:

Transmitted herewith is Bill No. 223(EC), "AN ACT TO AMEND § 26202 (e) OF TITLE 11 GUAM CODE ANNOTATED TO CLARIFY LEGISLATIVE INTENT TO PREVENT THE DOUBLE TAXATION OF CONTRACTORS," which I signed into law on April 14, 2006, as **Public Law 28-106.**

Şinseru yan Magåhet,

FELIX P. CAMACHO

I Maga'låhen Guåhan Governor of Guam

Attachment: copy attached of signed bill

cc:

The Honorable Eddie Baza Calvo Senator and Legislative Secretary

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE ACKNOWLEDGEMENT RECEIPT

Rcv'd by:

Print Name & Initial

Time: \0,00

Date: 4-26-06

Office of the Sneaker

Date: Time:

Rec'd by:

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MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN

TWENTY-EIGHTH GUAM LEGISLATURE 155 Hessler Place, Hagåtña, Guam 96910

March 31, 2006

The Honorable Felix P. Camacho I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910

Dear Maga'lahi Camacho:

Transmitted herewith are Bill Nos. 152(LS), 192(EC), 208(EC), 223(LS), 253(EC) & 255(LS); and Substitute Bill Nos. 234(LS) & 254(LS) which were passed by *I Mina'Bente Ocho Na Liheslaturan Guåhan* on March 22, 2006; Bill Nos. 219(EC), 245(EC) & 262(EC), and Substitute Bill Nos. 125(EC), 228(EC) which were passed by *I Mina'Bente Ocho Na Liheslaturan Guåhan* on March 24, 2006; and Substitute Bill No. 243(LS) which was passed by *I Mina'Bente Ocho Na Liheslaturan Guåhan* on March 30, 2006.

Sincerely,

EDWARD J.B. CALVO

Senator and Secretary of the Legislature

Enclosures (14)

I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN 2006 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 223 (LS), "AN ACT TO AMEND §26202 (e) OF TITLE 11 GUAM CODE ANNOTATED TO CLARIFY LEGISLATIVE INTENT TO PREVENT THE DOUBLE TAXATION OF CONTRACTORS" was on the 22nd day of March, 2006, duly and regularly passed.

•	Mark Forbes
Attested:	Speaker
Edward J.B. Calvo	
Senator and Secretary of the Legis	lature
, J	
This Act was received by I Maga'lah	ien Guåhan this <u>0</u> 4 day of
	<u> </u>
April , 2006, at 1130	o clock A.M.
	8 Dueñas
	Assistant Staff Officer
	Maga'lahi's Office
AP <u>PR</u> OVED:	3.2.3 5 C11166
Hamocho	
FELIX P. CAMACHO	
I Maga'lahen Guåhan	

Public Law No. 28–106

MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) Regular Session

Bill No. 223 (LS)

As amended by the Committee on Finance, Taxation & Commerce, and further amended on the Floor.

Introduced by:

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A. R. Unpingco L. F. Kasperbauer

Mark Forbes

F. B. Aguon, Jr.

J. M.S. Brown

Edward J.B. Calvo

B. J.F. Cruz

Mike Cruz

R. Klitzkie

L. A. Leon Guerrero

J. A. Lujan

A. B. Palacios

R. J. Respicio

Ray Tenorio

J. T. Won Pat

AN ACT TO AMEND §26202 (e) OF TITLE 11 GUAM CODE ANNOTATED TO CLARIFY LEGISLATIVE INTENT TO PREVENT THE DOUBLE TAXATION OF CONTRACTORS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. In an attempt to prevent double assessment of the gross receipts tax on projects handled by several contractors, *I Liheslaturan Guåhan* required that the name of the contractor requesting a credit provide the name and contractor's license number of the person paying the tax on the amount deducted by the requesting contractor. *I Liheslatura*

finds that the Guam Board of Registration for Professional Engineers, Architects and Land Surveyors (PEALS Board) issues certificates of registration with a number to professional engineers, architects and land surveyors. The Guam Contractors License Board issues licenses to general contractors. *I Liheslatura* further finds that the Department of Revenue and Taxation has been receiving tax returns from contractors showing the name and registration numbers of professional engineers and/or architects and/or land surveyors claiming to have paid their portion of the gross receipts tax. Public Law 26-149 was intended to exempt money paid to architects, engineers and land surveyors from multiple payment of the gross receipts tax, so *I Liheslatura* now adds the PEALS Board registration number to the reporting requirement for claiming the exemption. This legislation identifies the contractors who are and should have been entitled to the exemption under Section 26202(e) and does not intend to create a new class of exemptions to the gross receipts tax.

Section 2. Amendment to §26202(e). §26202(e) of Article 2, Chapter 26, Division 2 of Title 11 Guam Code Annotated is hereby amended to read:

"(e) Tax on Contractors. There shall be levied, assessed and collected a tax rate of four percent (4%) measured against the gross income of any contractor; *provided*, that there shall be deducted from the gross income of the taxpayer so much thereof as has been included in the measure of tax levied under this Subsection on another taxpayer who is a contractor, as defined in §26101(b); *provided*, that any person claiming a deduction under this Subsection shall be required to show in the person's return either the name and contractor's license number or the registration number for a professional engineer, architect or land surveyor or the Certificate of Authorization (COA) number for a business authorized to provide engineering, architecture or land surveying services by the Guam Board of

- Registration for Professional Engineers, Architects, Land Surveyors of the person paying the tax on the amount deducted by the person."
- Section 3. Effective Date. The effective date of §2 of this Act shall be 4 September 24, 2002.
- Section 4. Tax Adjustment. The Director of Revenue and Taxation shall adjust all returns filed by qualified contractors who were denied the deductions granted in Section 2, supra and issue tax credits to refund overpayments.

I MINA' BENTE OCHO NA LIHESLATURAN GUAHAN

2006 (SECOND) Regular Session
Date: ろねんしし

	Date. // sie/O
OTING SHEET	, , , , , ,
	W/o engrosoment

NAME	YEAS	<u>NAYS</u>	NOT VOTING <u>/</u> ABSTAINED	OUT DURING ROLL CALL	ABSENT
AGUON, Frank B., Jr.			7.0017.01.02		
BROWN, Joanne M.S.					
CALVO, Edward J.B.					
CRUZ, Benjamin J.F,					
CRUZ, Michael (Dr.)					
FORBES, Mark	1/				
KASPERBAUER, Lawrence F.					
KLITZKIE, Robert					
LEON GUERRERO, Lourdes A.					
LUJAN, Jesse A.					
PALACIOS, Adolpho B.					
RESPICIO, Rory J.					
TENORIO, Ray	V				
UNPINGCO, Antonio R.	V				
WON PAT, Judith T.	V				
TOTAL	15	_0_		0	0

CERTIFIED TRUE AND CORRECT;

Clerk of the Legislature

Resolution No.

Question:

*3 Passes = No vote EA = Excused Absence



MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: <u>senatorcalvo@hotsheet.com</u> 155 Hessler Street Hagåtña, Guam 96910 Telephone: (671) 475-8801 Facsimile: (671) 475-8805

January 03, 2006

The Honorable Mark Forbes Speaker Mina Bente Ocho na Liheslaturan Guåhan 155 Hessler Street Hagåtña, Guam 96910

Håfa adai, Mr. Speaker:

The Committee on Finance, Taxation, and Commerce, to which Bill No. 223 (LS): "An Act To Amend § 26202 (E) Of Title 11 Guam Code Annotated Relative To The Taxing Of Contractors", was referred, wishes to report its findings and recommendations TO PASS Bill No. 223 (LS), as amended by the Committee.

The voting record for Bill No. 223 (LS) is as follows:

TO PASS	<u></u>
NOT TO PASS	<u> </u>
TO REPORT OUT	<i>\psi_</i>
ABSTAIN	$- \not \! p$
TO PLACE IN INACTIVE FILE	Ø

Copies of the Committee Report and other pertinent documents are attached. Thank you for your attention in this matter. Si Yu'os Ma'åse!

Senator Edward J.B. Calvo

Chairman



MINA'BEN OCHO NA LIHESLATURA GUÅHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: <u>senatorcalvo@hotsheet.com</u> 155 Hessler Street Hagåtña, Guam 96910 Telephone: (671) 475-8801 Facsimile: (671) 475-8805

January 03, 2006

MEMORANDUM

To:

Committee Members

From:

Chairman, Committee on Finance, Taxation, and Commerce

Subject:

Committee report on Bill 223 (LS) as amended by the Committee on Finance, Taxation,

and Commerce

This memorandum is accompanied by the following:

- 1. Committee voting sheet
- 2. Public Hearing sign-in sheet
- 3. Notice of Public Hearing
- 4. Testimonies submitted

Please take the appropriate action on the attached voting sheet. Your attention and cooperation in this matter is greatly appreciated. Should there be any questions regarding this matter, please feel free to contact my office at 475-8801.

Senator Edward J.B. Calvo

Chairman



Committee Voting Sheet

Committee on Finance, Taxation, and Commerce Office of Finance and Budget

Sinadot Edward J.B. Calvo, Ge'Hilo'

Bill No. 223 (LS): "An Act To Amend § 26202 (E) Of Title 11 Guam Code Annotated Relative To The Taxing Of Contractors", as amended by the Committee on Finance, Taxation, and Commerce.

Committee Members	To Pass	Not to Pass	Report Out	Abstain	Inactive File
Senator Edward J.B. Calvo					
Senator Lawrence F. Kasperbauer Vice Chairperson	<u> </u>				
Speaker Mark Forbes Member		<i>/</i>			
Senator Antonio R. Unpingco Member					
Senator Ray Tenorio					
Senator Jesse A. Lujan Member	<u>\\'\\\\</u>		Name of the last o		
Senator Adolpho B. Paracios Member	<u>/</u>				
Senator Frank B. Aguon Jr. Member 14154					

Phone: (671) 475-8801/2

Fax: (671) 475-8805

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I MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) Regular Session

Bill No. 223 (LS) Introduced by:

As Amended by the Committee on Finance Taxation & Commerce

A.R. Unpingco

- lative

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AN ACT TO AMEND §26202 (e) OF TITLE 11 GUAM CODE ANNOTATED CLARIFY THE INTENT TO PREVENT THE DOUBLE TAXING OF CONTRACTORS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

In an attempt to Section 1. Legislative Findings and Intent. 2 prevent double assessment of Gross Receipts Tax on projects handled by 3 several contractors, I Liheslaturan Guåhan required that the name of the 4 contractor requesting the credit provide the name and contractor's license 5 number of the person paying the tax on the amount deducted by the 6 I Liheslatura finds that the Guam Board of Registration for 7 Professional Engineers, Architects and Land Surveyors (PEALS Board) 8 issues Certificates of Registration with a Number to Professional Engineers, 9 Architects and Land Surveyors. The Guam Contractors License Board 10 issues their Licenses to General Contractors. I Liheslatura further finds that 11 the Department of Revenue and Taxation has been receiving tax returns 12 from contractors showing the name and registration numbers of 13

Passed FA No	
Date: 3/0호	Time:
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I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN

FLOOR AMENDMENTS/CHANGES Bill No. 223

ARG	
Senator Proposin	g Amendment
(Below for Senato	or to complete)
Please describe proposed amendment, including	where change to occur:
Odd LFK as a	record la sponsor
to allow legal Co	much to make technical
correction	
(Below only for Clerk of Legisla Date3/22, 2006	ture's use and processing))
Floor Amendment No of a total of	changes on above Bill.
Votes For Amendment: Votes A	Against Amendment:
AMENDMENT PASSED:	Amondos en t Tella de
	Amendment Failed:Amendment Withdrawn:
APPROVED AS TO	FORM PASSED
AUTHOR OF AM	MENDMENT
Concur (in	ıitial)
Clark of Logislature	Constant
Clerk of Legislature	Speaker

_Ass't. Amend. Clerk _Engrossment Staff

Professional Engineers and/or Architects and/or Land Surveyors claiming to have paid their portion of the Gross Receipts Tax. I Liheslatura finds that Public Law 26-149 was intended to exempt money being paid to architects, engineers and land surveyors from the multiple payments of Gross receipts Tax and therefore it now adds the PEALS Board registration number to the reporting requirement for claiming the exemption. It is the intent of this legislation to clarify and identify the contractors who are and should have been entitled to the exemption under Section 26202 (e) and it is not intended to create a new class of exemptions to the Gross Receipts Tax.

Section 2. Amendment to Section 26202(e). Section 26202(e) of Article 2, Chapter 26, Division 2 of Title 11 Guam Code Annotated is hereby amended to read:

"(e) Tax on Contractors. There shall be levied, assessed and collected a tax rate of four per cent (4%) measured against the gross income of any contractor; provided, that there shall be deducted from the gross income of the taxpayer so much thereof as has been included in the measure of tax levied under this Subsection on another taxpayer who is a contractor, as defined in §26101(b); provided, that any person claiming a deduction under this Subsection shall be required to show in the person's return the name and contractor's license number; or the registration number for a Professional Engineer, Architect or a Professional Land Surveyor or the Certificate of Authorization (COA) number for a business authorized to provide engineering, architecture or land surveying by the Guam Board

- 1 of Registration for Professional Engineers, Architects, Land Surveyors of
- the person paying the tax on the amount deducted by the person."
- 3 Section 3. Effective Date. The effective date of § 2 of this Act shall be
- 4 September 24, 2002.
- 5 Section 4. Tax Adjustment. The Director of the Department of Revenue
- 6 and Taxation shall adjust all returns filed by qualified contractors who
- 7 were denied the deductions granted in § 2 Supra and issue Tax Credits to
- 8 refund overpayments.

MINA'BE OCHO NA LIHESLATURAN (AHAN 2005 (FIRST) Regular Session

Bill No. <u>223</u> (EC) Introduced by:

Introduce

OCI 7 5 7005

A.R. UNPINGCO

3/15pm

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AN ACT TO AMEND § 26202 (e) OF TITLE 11 GUAM CODEANNOTATED RELATIVE TO THE TAXING OF CONTRACTORS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. In an attempt to prevent double assessment of Gross Receipts Tax on projects handled by several contractors, *I Liheslaturan Guåham* required that the name of the contractor requesting the credit provide the name and contractor's license number of the person paying the tax on the amount deducted by the person. *I Liheslatura* finds that the Department of Revenue and Taxation issues Business License's along with a license number to General Contractors and Building Material Suppliers but the Professional Engineers, Architects and Land Surveyors (PEALS) Board issues the License's with a Registration Number. *I Liheslatura* further finds that the Department of Revenue and Taxation has been receiving tax returns from contractors showing the name and registration numbers of Professional Engineers and/or Architects and/or Land Surveyors claiming to have paid their portion of the Gross Receipts Tax. It is the intent of *I Liheslatura* to eliminate this grey area by further defining the professions to be exempted from this double payment of Gross Receipts Tax.

Section 2. Amendment to Section 26202 (e). Section 26202 (e) of Article 2, Chapter 26, Division 2 of Title 11 Guam Code Annotated is hereby amended to read:

"(e) Tax on Contractors. There shall be levied, assessed and collected a tax rate of four per cent (4%) measured against the gross income of any contractor; provided, that there shall be deducted from the gross income of the taxpayer so much thereof as has been included in the measure of tax levied under this Subsection on another taxpayer who is a contractor, as defined in § 26101 (b); provided, that any person claiming a deduction under this Subsection shall be required to show in the person's return the name and contractor's license number ; or the registration number for a Professional Engineer or Registered Architect or a Professional Land Surveyor of the person paying the tax on the amount deducted by the person."

Bill Title (Preamble): AN ACT TO AMEND \$26202(e) OF TITLE 11 GUAM CODE ANNOTATED RELATIVE TO THE TAXING OF CONTRACTORS.

Department/Agency A	ppropriation Information	
Dept./Agency Affected: Department of Revenue and Taxation	Dept./Agency Head: Art Illagan	
Department's General Fund (GF) appropriation(s) to date:		\$8,780,112
Department's Other Fund (specify): Safe Street, TAF appropriation	(s) to date:	<u>\$81,500</u>
Total Department/Agency Appropriation(s) to date:		\$8,861,612

Fund Source Information of Proposed Appropriation				
	General Fund:	Other (specify):	Total:	
FY 2006 Adopted Revenues	\$435,092,898	\$0	\$435,092,898	
FY Appro. to <u>P.L. 28-68</u>	(\$435,092,898)	\$0	(\$435,092,898)	
Sub-total:	\$0	\$0	\$0	
Less appropriation in Bill	\$0	\$0	\$0	
Total:	\$0	\$0	\$0	

	One Full Fiscal Year	For Remainder of Current FY (if applicable)	nated Fiscal Impact o	f Bill Third Year	Fourth Year	Fifth Year
General Fund	\$0	\$0	so	\$0	\$0	S
Other Fund:	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	\$0	\$0	S
Total	1/	\$0	\$0	50	\$0	S

1. Does the bill contain "revenue generating" provisions?		/ / Yes	/x/ No
If Yes, see attachment			
2. Is amount appropriated adequate to fund the intent of the appropriation?	/ x/ N/A	/ / Yes	/ / No
If no, what is the additional amount required? \$			
3. Does the Bill establish a new program/agency?		/ / Yes	/x/ No
If yes, will the program duplicate existing programs/agencies?	/ / N/A	/ / Yes	/x/ No
Is there a federal mandate to establish the program/agency?		/ / Yes	/x/ No
4. Will the enactment of this Bill require new physical facilities?		/ / Yes	/x/ No
5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason	on:	/x/ Yes	/ / No
/ / Requested agency comments not received by due date / / Ot			

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Analyst:	Date:	Director Date: 2007	
M. Quinata		Carlos J. Bordallo	
		(3)	

Footnotes: 1/ Bill 223(LS) amends §26202(e) of Article 2, Chapter 2 of Title 11, Guam Code Annotated. The amendment is to clarify who can claim the exemption of the Gross Receipt Tax and what license number is required to be shown on a return. Currently, the bill allows for the name of the person and contractor's license number to be used. However, Bill 223(LS) amends §26202(e) to also include the use of the registration number assigned by the PEALS Board for Professional Engineers, Architects and/or Land Surveyors as identification on a return. The Department of Revenue and Taxation has expressed that this amendment will assist in the process of the returns and to clarify who would be allowed the exemption which will include engineers, architects, and/or land surveyors. Also, due to the fact that income can now be claimed by a contractor as an exemption to GRT tax, this will further erode the GRT revenues (a) the Colored Land Colored (a) and this time by DRT.

ACKNOWLEDGEMENT RECEIPT

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MINA'BENTOOCHO NA LIHESLATURAN UÅHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: <u>senatorcalvo@hotsheet.com</u> 155 Hessler Street Hagåtña, Guam 96910 Telephone: (671) 475-8801 Facsimile: (671) 475-8805

Committee Report on

Bill 223 (LS): An Act To Amend § 26202 (E) Of Title 11 Guam Code Annotated Relative To The Taxing Of Contractors, as amended by the Committee on Finance, Taxation, and Commerce.

Mina' Bente Ocho Na Liheslaturan Guåhan

Committee on Finance, Taxation, and Commerce

Sinadot Edward J.B. Calvo, Ge' hilo

I. OVERVIEW:

The Committee on Finance, Taxation, and Commerce held a Public Hearing on Wednesday, November 30, 2005, 1:30 p.m. at *I Liheslaturan Guåhan's* Public Hearing Room on Bill no. 223 (LS), "An Act To Amend § 26202 (E) Of Title 11 Guam Code Annotated Relative To The Taxing of Contractors". Notices of this public hearing were disseminated throughout all local media via facsimile and are attached herein.

a. Senators present:

Senator Edward J.B. Calvo, Chairman
Senator Lawrence F. Kasperbauer, Vice-Chairman
Senator Antonio R. Unpingco, Member
Senator Adolpho B. Palacios, Member
Senator Robert Klitzkie

b. Appearing before the Committee:

Mr. Allen L. Turner, Treasurer, Taniguchi Ruth Makio Architects
Mr. John M. Robertson, Guam Contractors Association/AmOrient
Contracting

Mr. James A. Martinez, Executive Director, Guam Contractors;
Association

Mr. Paul Terlaje, Department of Revenue and Taxation

Ms. Veronica Quan, Department of Revenue and Taxation

II. SUMMARY OF VERBAL TESTIMONIES:

Chairman Edward J.B. Calvo acknowledged the presence of Senator Antonio R. Unpingco, author of Bill 223 (LS) and then requested the panel to present their testimony.

Mr. Allen L. Turner supports the passage of Bill 223 (LS) because it will allow a clear and concise implementation of Section 26202(e).

Mr. John M. Robertson, Chairman, Government and Labor Affairs of the Guam Contractors Association testified that Bill 223 (LS) "will have the effect of encouraging contractors to utilize the services of local professional A&E firms as opposed to self performing those services or using off-island A&E firms".

Mr. James A. Martinez reiterated the same testimony he provided for Bill 223 (LS) on June 28, 2002, (*letter attached.*) At that time, Mr. Martinez noted that, "The Guam Contractors' Association fully supports this legislation that would eliminate a GRT pyramiding effect on contractors, subcontractors, suppliers and consultants. Bill 223 (LS) not only benefits our local contractors, but also the island's economy as a whole." This bill became P.L. 26-149. It is a coincidence that the bill introduced in 2002 and the bill introduced in 2005 have the same number.

Mr. Paul Terlaje presented the testimony of Mr. Artemio B. Illagan, Director, Department of Revenue and Taxation. Director Illagan wrote that the current law is 'very confusing not only to the taxpayers but also to the Department of Revenue and Taxation". The Director cautions that this bill would adversely affect government revenues.

There being no further presenters, Chairman Edward J.B. Calvo offered his Committee members the opportunity to ask questions of the panel members.

Sen. Klitzkie inquired if the Director could make a ruling to include the Architects, Engineers, and Land Surveyors thereby dismissing the need for additional legislation. Ms. Veronica Quan of the Department of Revenue and Taxation stated that the Director had sent out a letter on the subject and will provide the Committee with a copy of the letter.(*Letter Attached*)

The discussion then moved to the effective date of the proposed amendment. Sen. Unpingco asked Mr. Terlaje if the department had any preference as to the effective date of the proposed amendment. Mr. Terlaje replied that it would be up to the Legislature to make that decision. Sen. Unpingco then asked Mr. Terlaje if the effective date of the amendment was the same as the effective date of P.L. 26-149, would this present a problem. Mr. Terlaje replied that it may if cash refunds were required, but if tax credits were issued, then it would be more palatable for the department.

III. WRITTEN TESTIMONIES:

The following is a list of individuals who submitted written testimony before the Committee on Finance, Taxation, and Commerce relative to Bill No. 223 (LS) and are attached herein:

- 1. Michael W. Makio, AIA
- 2. Mark Ruth, Taniguchi Ruth Makio Architects
- 3. Elizabeth C. Gayle, P.E., Belt Collins Guam Ltd.
- 4. John P. Duenas, P.E., Chairman, Engineering Advisory Council of The Guam Society of Professional Engineers
- 5. Duncan G. McCully, McCully & Beggs, P.C.

IV. COMMITTEE FINDINGS AND RECOMMENDATIONS:

The Committee on Finance, Taxation, and Commerce finds that the original intent of P.L. 26-149 was to put an end to the pyramiding of Gross Receipts Tax (GRT) within the construction industry on Guam, which was not as inclusive as it was intended. Based on a letter dated June 2, 2005 from Mr. Artemio B. Illagan, Director of Revenue and Taxation to Mr. Terezo Mortera, Registrar, Guam Contractors Licensing Board; Mr. Ilagan made it clear that "The contractor license # that is required on the back of the GRT form is the number given by the Guam Contractor's Licensing Board and no other license number". (Exhibit "A") It is the intent of Bill 223 (LS) to clarify that the Contractor's License Number issued by the Guam Contractors License Board and/or the Registration Number issued by the Professional Engineers, Architects and Land Surveyors Board along with the name of the person paying the tax on the amount deducted by the person shall appear on the back of the GRT form used to file and pay GRT.

The Committee on Finance, Taxation and Commerce to which Bill No. 223 (LS) "An Act To Amend § 26202 (e) Of Title 11 Guam Code Annotated Relative To The Taxing Of Contractors", was referred, does hereby submit its findings and

recommendations to *I Mina'Bente Ocho Na Liheslaturan Guåhan* **TO PASS** Bill No. 223 (LS) as amended by the Committee.

Committee on Finance, Taxation, & Commerce Office of Finance and Budget

Senator Edward J.B. Calvo, Chairman

TESTIMONY - SIGN IN SHEET

November 30, 2005 Public Hearing 9:30 a.m.

• <u>Bill 223 (EC)</u>: An Act To Amend § 26202 (E) Of Title 11 Guam Code Annotated Relative To The Taxing Of Contractors.

<u>NAME</u>	DEPT./ORGANIZATION	ORAL/WRITTEN	CONTACT NO.
Allen L. Turner	Tampohi Roth Makie Ara	k/	475-8712
Michael Mallie	Tanizachi Roth Makin Boch		475-8772
MARKUTH	TRAVA	//	475-8772
Elizabeth Cayle	Belt Collins Gram		477.6148
John M. Robertson	Guern Contractives Association Am Orient Contracting	n/_/	472-3302
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DEPARTMENT

REVENUE AND TAXATION

GOVERNMENT OF GUAM

Gubetnamenton Guáhan

ARTEMIO B. ILAGAN.

ARTEMIO B. ILAGAN.

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Mr. Terezo Mortera Registrar Guam Contractors Licensing Board 542 N. Marine Drive Tamuning, Guam 96913

June 2, 2005

Dear Mr. Mortera:

Please advice all licensed contractors that the exemption under Public Law 26-149 which states that:

There shall be levied, assessed and collected a tax rate of four percent (4%) measured against the gross income on any contractor; provided, that there shall be deducted from the gross income of the taxpayer so much thereof as has been included in the measure of tax levied under this Subsection on another taxpayer who is a contractor, as defined in § 26101(b); provided, that any person claiming a deduction under this Subsection shall be required to show in the person's return the name and contractor's license number of the person paying the tax on the amount deducted by the person.

refers only to contractors licensed by the Guam Contractor's Licensing Board. The contractor license # that is required in the back of the GRT form is the number given by the Guam Contractor's Licensing Board and no other license number. If a contractor would like to take the deduction allowed by PL 26-149, he has to make sure that the sub-contractor is licensed by the Board. Any other license number written in the exemption column will not be accepted and exemption claimed will be disallowed. If the license # column is left blank, the deduction will be disallowed.

The Department of Revenue and Taxation wants to make sure that all contractors are aware of this exemption and that the law is followed as written. We will scrutinize the exemptions claimed to make sure that the license # indicated in the form is a license number issued by the Board. If you have any questions regarding this matter, you can call Veronica Quan at 475-1841 or Janice Benavente at 475-1836.

Sincerely,

ARTEMI

Director



FELIX P. CAMACHO, Governor / Maga'lahi

ALEO S. MOYLAN, Lt. Governor / Tiñente Gubetnadot

DEPARTMENT OF

REVENUE AND TAXATION

GOVERNMENT OF GUAM

Gubetnamenton Guåhan

November 30, 2005

The Honorable Senator Edward J.B. Calvo Chairman Committee on Finance, Taxation and Commerce Twenty-Eighth Guam Legislature Hagatna, Guam 96910

> RE: Bill 223(LS) AN ACT TO AMEND §26202(e) OF TITLE 11 **GUAM CODE ANNOTATED RELATIVE TO THE TAXING OF** CONTRACTORS

Bill 223 clarifies section 26202(e) of Article 2, Chapter 26, Division 2 of Title 11 Guam Code Annotated. The previous law attempted to prevent double assessment of Gross Receipts Tax on projects handled by several contractors but it was not clear as to what license number was required in the return. The law as it stands was very confusing not only to the taxpayers but also to the Department of Revenue & Taxation. Bill 223(LS) clearly spells out who can claim the exemption and what license number is required to be shown in the return of the contractor claiming the exemption. This bill clearly states that the person's name and only contractor's license number issued by the Guam Contractors License Board or the Certificate of Registration number issued by the Guam Board of Registration for a Professional Engineer or a Registered Architect or a Professional Land Surveyor can be claimed as an exemption.

Based on figures from Fiscal Year 2003 for 6 architects and 9 engineers that were randomly selected, approximately \$144,000 in GRT tax was reported and paid by architects and \$157,000 in GRT tax was reported and paid by engineers. The passage of this bill would theoretically allow a contractor to exempt \$301,000 (\$144,000 + \$157,000) from GRT by reporting and exempting the service contract amounts provided for by these architects and engineers. The Department of Revenue and Taxation cautions that this bill would adversely affect government revenues.

Sincerely,

Director

November 30, 2005

Senator Eddie Calvo, Chair Committee on Finance, Taxation and Commerce 28th Guam Legislature

Subj: Bill No. 223 (LS)

Dear Senator Calvo and Committee Senators;

I am writing in support of Bill 223, An Act to Amend Section 26202 (e) of Title 11 GCA Relative to the Taxing of Contractors. Section 26202 (e) was created by Public Law 26-149. The intent of the Guam Legislature, based on public statements made by it's sponsors, that in passing 26-149 the cost of construction would be reduced by eliminating the multiple levels of taxation that occur when the same money is subject to gross receipts as it is paid by contractors to sub-contractors and sub-sub-contractors.

Architects and engineers are intrinsic to the construction process and the same pyramiding situation had been occurring when architects retained engineers as subconsultants. Accordingly, when an architect sub-contracts a portion of his contract to civil, structural, mechanical, electrical and other engineers, these amounts can be exempted as per Public Law 26-149.

Section 1 of Public law 26-149 defines contractor by reference to 11 GCA section 26101 (b). This section defines contractor broadly to include "every person engaged in the business of contracting...to provide under contract any service or material for the erection, construction, repair or improvement of any installation". Clearly architects and engineers when working under contract on the same construction project are providing services for the construction of that improvement. Architects and engineers do not hold licenses issued by the Contractor's Licensing Board, but hold licenses issued by the Professional Engineers, Architects and Land Surveyors Board (PEALS).

The intent of Public Law 26-149 is clear and the purpose of this bill is only to give clear guidance to the Department of Revenue & Taxation that architects and engineers should refer to their PEALS number when deducting payments made to their subconsultants. This bill does not provide additional GRT reliefs, it simply clarifies that the intent of Public Law 26-149 is that the PEALS number should be used in this case.

Passage of this bill is highly recommended.

H. Mark Ruth, FAIA

PEALS numbers A-73 and COA-047

Written Testimony:

Bill 223

An Act to Amend §26202(e) of Title 11 Guam Code Annotated Relative to the Taxing of Contractors

I am a Professional Engineer registered with the Guam Board of Registration for Professional Engineers, Architects and Land Surveyors (PEALS Board). I am also the Responsible Managing Employee (RME) for an engineering firm authorized by the PEALS Board to provide engineering services on Guam. This authorization is known as a Certificate of Authority (COA).

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I am in favor of Bill 223 because it fairly assesses tax to engineers, architects, and land surveyors by making them only responsible for the portion of fees that they keep, specifically if they are then responsible for paying out their subconsultants.

I would recommend, however, that the Bill be amended to allow a business firm's COA number be provided instead of just the professional individual's registration number. I recommend the Bill be amended to say:

(e) Tax on Contractors. There shall be levied, assessed and collected a tax rate of four per cent (4%) measured against the gross income of any contractor; provided, that there shall be deducted from the gross income of the taxpayer so much thereof as has been included in the measure of tax levied under this Subsection on another taxpayer who is a contractor, as defined in § 26101 (b); provided, that any person claiming a deduction under this Subsection shall be required to show in the person's return the name and contractor's license number; or the registration number for a Professional Engineer, Architect or a Professional Land Surveyor or the Certificate of Authorization (COA) number for a business authorized to provide engineering, architecture or land surveying by the Guam Board of Registration for Professional Engineers, Architects, Land Surveyors of the person paying the tax on the amount deducted by the person.

Respectfully submitted by:

Elizabeth/C. Gayle, P.E.

Belt Collins Gram Ltd.

November 22, 2005

Senator Edward J.B. Calvo Committee of Finance, Taxation & Commerce 28th Guam Legislature

Subj: Bill No. 223 (LS)

Dear Senator Calvo and the Members of Committee;

I am writing this letter in support of Bill 223, An Act to Amend Section 26202 (e) of Title 11 GCA Relative to the Taxing of Contractors. Section 26202 (e) was created by Public Law 26-149. The intent of the Guam Legislature, based on public statements made by it's sponsors, that in passing 26-149 the cost of construction would be reduced by eliminating the multiple levels of taxation that occur when costs are increased at each level to cover the money paid to sub-contractors.

Architects and engineers are part of the construction process and the same pyramiding situation had been occurring when architects retained engineers as subconsultants. Accordingly, when an architect sub-contracts a portion of his contract to civil, structural, mechanical, electrical and other engineers, these amounts can be exempted as per Public Law 26-149.

I fully support passage of this bill.

onal Cabedo

Michael W. Makio, AIA
Registered Architect #246

GUAM CONTRACTORS ASSOCIATION GOVERNMENT & LABOR AFFAIRS COMMITTEE

TESTIMONY ON BILL 223 (LS) TAXNG OF CONTRACTORS 30 NOVEMBER 2005

The Guam Contractors Association wishes to express appreciation to Senator Unpingco and other senators for support of Bill 223 which is needed to clarify Section 26202 (e) of Article 2, Chapter 26, Division 2 of TITLE 11 GUAM CODE ANNOTATED RELATIVE TO THE TAXING OF CONTRACTORS.

The law that is referenced in this bill has since passage had the desirable effect of encouraging prime contractors to use local small business subcontractors in the prosecution of contracts by removing the multi-tier taxation that served as a strong disincentive against subcontracting. Contractors are now using small business specialty subcontractors routinely rather than self performing that work. Small business subcontractors are gaining strength as a result and this is good for the contracting business and the Guam economy.

Modification to the law is needed to make clear that architects, engineers and land surveyors are also covered within the meaning of contractor. This will have the effect of encouraging contractors to utilize the services of local professional A&E firms as opposed to self performing those services or using off-island A&E firms. It will also clarify the original intent of the law which was to eliminate the pyramiding taxation effect on construction contracts which includes not only licensed contractors but also Architects, Engineers and Land Surveyors that are licensed by the PEALS Board. They should be included as providing essential services for the erection, construction, repair or improvement of any installation.

Thank you for your favorable consideration of Bill 223.

Senseramente,

John M Robertson, Chairman Government and Labor Affairs

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Guam Contractors Association



REVENUE AND TAXATION

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SCHEDULE OF DEDUCTIONS CLAIMED FOR CONTRACTORS [Exemptions allowed under Public Law No. 26-149]

NAME OF CONTRACTOR	CONTRACTOR LICENSE#	AMOUNT	NAME OF CONTRACTOR	CONTRACTOR LICENSE #	AMOUNT

IMPORTANT INFORMATION AND INSTRUCTIONS

- WHO MUST FILE AND WHEN. (a) Monthly Returns for Alcoholic Beverage Tax, Liquid Fuel Tax, Automotive Surcharges and Tobacco Tax. Each taxpayer against whom a tax is levied by the provisions of Articles 3, 4, 5 and 6 of Chapter 26, Title 11, Guam Code Annotated shall make and file monthly returns of taxes with the Tax Commissioner on or before the Twentieth (20th) day following the close of the calendar month in which the taxes shall accrue, and in the form and in accordance with the rules and regulations prescribed by the Tax Commissioner. Except as may be specifically hereinafter provided, payment covering the full amount of tax liability as evidenced by the monthly return shall accompany such monthly return. (b) Monthly Returns for Gross Receipts Tax. Each taxpayer against whom a tax is levied under the provisions of Article 2 of Chapter 26, Title 11, Guam Code Annotated, whether such taxpayer owes taxes or not, shall make and file monthly returns of taxes with the Tax Commissioner. Gross Receipts Taxpayers shall file monthly Gross Receipts Tax returns summarizing the tax due. The monthly return shall be filed, and any tax then due shall be paid no later than the twentieth (20th) day of the following month at authorized banks, financial institutions or at designated offices of the government of Guarn. (c) Use Tax Returns. Each taxpayer against whom a tax is levied by the provisions of Chapter 28, Title 11, Guam Code Annotated shall make and file monthly tax returns with the Tax Commissioner, no later than the twentieth (20th) day of the following month, summarizing the tax due. The monthly return shall be filed and any tax then due shall be paid no later than the twentieth (20th) day of the following month. (d) Monthly Excise Tax on Occupancy of Hotel and Similar Lodging House Facilities. The tax levied by §30101 of Chapter 30, Title 11, Guarn Code Annotated shall be paid to the Commissioner with the monthly return which shall be filed on or before the twentieth (20th) day of the month following the month during which such taxable incidents occurred.
- EXEMPTIONS OR DEDUCTIONS. Any exemption or deduction claimed under column
 (B) page (1) of the return must be shown on the above schedule and must be sufficiently supported by documentation.
- ELECTION UNDER 11 GCA § 26201(c) (Visible GRT). To make an election under 11 GCA § 26201 (c), check or mark the box provided on the front of this form. The election shall take effect at the beginning of the quarter, but not before December 5, 2003. Once you have made this election, it shall remain in effect until you formally terminate it.
- BUSINESS ACTIVITIES NOT LISTED ON FORM GRT. "Other" should be used in reporting amounts received or amounts required to be reported in this form and not listed.

- FAILURE TO PAY PENALTY. Section 26111, Chapter 26, Title 11, Guam Code
 Annotated, provides for a penalty of five percent (5%) of the tax due for each 30-day
 period, or fraction thereof, not to exceed twenty-five percent (25%) in the aggregate.
 The minimum penalty, however, shall be the lesser of the amount of tax due, or twenty five dollars (\$25.00).
- FAILURE TO SUPPLY IDENTIFICATION NUMBER. Any person required to file a
 Form GRT return shall be subject to a fifty dollar (\$50.00) penalty for each failure to
 include his taxpayer identification number on such return. Section 26111, Chapter 26,
 Title 11, Guarn Code Annotated.
- INTEREST. Interest shall be added as determined by the Tax Commissioner at the current rate to any unpaid tax and penalty.
- SUPPLEMENTARY SHEETS. Use supplementary sheets (standard letter size) where necessary.
- 9. OCCUPANCY TAX. Transient occupants of a room or rooms in a hotel, lodging house, or similar facility located in Guam are subject to the following excise tax: (a) from September 1, 1993 through March 31, 1995, the rate shall be ten percent (10%) of the rental price charged or paid per occupancy per day; (b) from April 1, 1995 and thereafter the rate shall be eleven percent (11%) of the rental price charged or paid per occupancy per day. If the room or rooms are rented more than once within a twenty-four (24) hour period, each time of occupancy shall be subject to the tax for such accommodations. 11 GCA §30101.
- ADDITIONAL INFORMATION. For additional information, call the Business Privilege Tax Branch at 475-1834/1836, or write to the Department of Revenue and Taxation, BPTB, P.O. Box 23607, G.M.F., 96921.

MAKE CHECKS PAYABLE TO: TREASURER OF GUAM.



Guam Contractors' Association

June 28, 2002

The Honorable Senator Kaleo S. Moylan Chairman, Committee on Ways & Means 26th Guam Legislature

RE: GCA Support of Bill 223

Dear Senator Moylan:

Thank you for giving our organization the opportunity to voice our support of Bill 223. Since it's incorporation in November of 1959, the Guam Contractors' Association has witnessed firsthand the ill effects of the pyramiding GRT within the construction industry here on Guam. One of the most notable effects that have negatively impacted our economy is the higher cost of doing business on Guam. Ultimately, this prevents any stimulation for growth within our industry and these added costs are eventually passed on to the end user making it virtually impossible for the average wage earner to afford quality housing. It also affects potential investors to the island because of the high costs associated with constructing new commercial buildings and tourist attractions.

The Guam Contractors' Association fully supports this legislation that would eliminate a GRT pyramiding effect on contractors, subcontractors, suppliers and consultants. Bill 223 not only benefits our local contractors, but also the island's economy as a whole. Passage of this bill will have long-term positive effects in our economy by 1.) Stimulating growth within our construction industry through the increased need for specialty subcontractors, suppliers and other small business entities 2.) Improving the quality of construction as prime contractors subcontract more work to specialty contractors 3.) Enabling local construction firms to be more competitive in the bidding process against off-island companies ensuring revenues remain on Guam. 4.) Reducing cost to purchase supplies locally and 5.) Eliminating the need to vertically integrate operations to avoid double taxation.

While opponents of Bill 223 will argue that the Government of Guam will lose tax revenues, they fail to see the successes of the wholesale industry and how it has grown since their exemption status from the GRT. The tax revenues realized today through the growth and expansion of the wholesale industry, not to mention the increase in jobs for our local residents is a perfect example of how reducing taxes can increase future revenues through growth and expansion. In these tough economic times, we need legislation that could jumpstart this economy. By eliminating the pyramiding GRT in the construction industry, construction costs are reduced thus spurring more economic activity and stimulating growth in this business sector that ultimately translates to more tax dollars for the Government of Guam. Bill 223 is just such legislation and we submit this written testimony in full support of its passage.

Once again, thank you for the opportunity to submit our testimony in support of Bill 223. I am confident that your committee will give due diligence in putting Bill 223 for vote on the legislative floor.

Sincerely,

James A. Martinez Executive Director

James A. Montiney

A Proud Member of





November 30, 2005

Honorable Edward Calvo Committee of Finance, Taxation & Commerce 28th Guam Legislature

Subject Bill 223 (LS)

Dear Honorable Senator Calvo and Honorable Committee Members

On behalf of Taniguchi Ruth Makio Architects I would like to express our full support of Bill 233, An Act to Amend Section 26202 (e) of Title 11 Guam Code Annotated Division 2 Chapter 26. Public Law 26-149 created Section 26202 "Tax on Contractors". Title 11 Guam Code Annotated Division 2 Chapter 26 Section 26101(b) clearly defines a contractor as " ... every person engaging in the business of contracting....... or to provide under contract any service or material for the erection, construction, repair or improvement of any installation...".

Section 26202(e) requires the tax payer to show in the tax payers return the name and contractor's license number of the person paying the tax on the amount being deducted by the tax payer. Since the taxpayer taking the credit allowed by Section 26202(e) is required to show the contractor's license number and architects and engineers licenses to do business on Guam are issued by the PEALS Board, confusion on the implementation of Section 26202(e) has arisen.

Architects and engineers are essential to the construction process and the pyramiding effect has been occurring when an architect or engineer hires another architect or engineer as a subcontractor (consultant) on a project, which provides services for the erection, construction, repair or improvement any installation. The passage of Bill 223 will allow clear and concise implementation of Section 26202e. Furthermore the passage of Bill 223 will not result in additional tax relief, it will only clarify the original intent of Public Law 26-149.

We recommend that Bill 223 be processed into law.

Sincerely

Allen L. Turner, Treasurer

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COA 47



THE GUAM SOCIETY OF PROFESSIONAL ENGINEERS

Engineering Advisory Council

As members of the public with specific knowledge and expertise in the engineering and construction fields, GSPE has an obligation to the people of Guam to be proactively involved in public policy in a <u>Fair, Objective, Un-Biased, and Technically Competent manner</u>. That is the role seen lacking in the work of public policy to date. The formation of the Engineering Advisory Council is intended to fill that role. The Council will provide a unified voice as a profession, on the many crucial issues which face our Island.

November 30, 2005

Subject: Position Statement on Bill No. 223 "AN ACT TO AMEND SECTION 26202 (e) OF TITLE 11 GCA ANNOTATED RELATIVE TO THE TAXING OF CONTRACTORS,"

Introduction

The Engineering Advisory Council (EAC) became aware of Bill 223 shortly after introduction and, upon review, is compelled to take a position as it affects the engineering profession, the construction industry and the cost of construction of both private development and public facilities on Guam.

Facts and Analysis

- The cost of design and construction of public and private projects often include the services of second and third tier Guam-licensed architectural, engineering, and/or land surveying subcontractors. The double and sometimes triple assessment of Gross Receipts Taxes can significantly and unnecessarily increase the cost of such projects.
- The increases in the cost of the design and construction of public facilities and private development projects due to the double and sometimes triple assessments of Gross Receipt Taxes on necessary professional architectural, engineering and/or surveying subcontract services reduces the financial resources available for actual development of such projects.
- 3. In the case of public projects, the double and sometimes triple assessment of Gross Receipts Taxes is akin to the Government feeding on itself resulting in a reduction of available funds for the design and construction of vital public facilities.

Position Statement:

The Engineering Advisory Council supports the passage of Bill 223 into law. The bill will clarify and confirm that Guam-licensed Architects, Engineers and Land Surveyors are included under the tax credit provisions of Section 26202 (e) of Title 11 Guam GCA.

Respectfully Submitted,

JOHN P. DUEÑAS, P.E.

Chairman



4721201

McCULLY & BEGGS, P.C. ATTORNEYS AT LAW

DUNCAN G. McCULLY MARK S. BEGGS

SUITE 200, 139 MURRAY BOULEVARD HAGATNA, GUAM 96910

Telephone: (671) 477-7418 Telecopier: (671) 472-1201 mblaw@guam.net

November 30, 2005

VIA FACSIMILE: (671) 472-3400 & HAND DELIVERY

SENATOR ANTONIO R. UNPINGCO

Chairman Committee on Tourism, Maritime, Military & Veterans Affairs The 28th Guam Legislature

> Bill No. 223/Clarification of Exemption on Re:

> > **Gross Receipts Tax for Contractors**

MB File No. 3038-10

Dear Senator Unpingco:

As we discussed, I have been assisting several architects and engineers with issues related to Public Law 26-149 which became effective on September 27, 2002. I write in support of Bill 223, but request that it be amended.

As you know, the purpose of P.L. 26-149 was to reduce the cost of construction by eliminating multiple taxation on the same money as it was paid to contractors, by them to subcontractors and by them to sub-subcontractors. Although Section 1 of P.L. 26-149 defined contractors broadly to include every person who provides a service for the construction of an "installation" (by reference to 11 GCA §26101(b)), the Department of Revenue & Taxation arbitrarily interrupted the law to only apply to contractors licensed by the Guam Contractor's Licensing Board.

Clearly, the Department of Revenue & Taxation's narrow construction of P.L. 26-149 has been incorrect. Architects and engineers unquestionably provide a service for the construction of an installation. It is insignificant that the Guam Board of Registration of Professional Engineer's, Architects and Land Surveyors (PEALS Board) has chosen to issue Sen. Antonio R. Unpingco November 30, 2005 Page 2 of 2

"registration numbers" instead of "license numbers", as is done by the Guam Contractor's License Board. The purpose of the requirement that the person claiming the deduction identify the "contractor's license number of the person paying the tax on the amount deducted" set forth in Section 1 of P.L. 26-149 is to alert Revenue & Taxation of the identity of the person who will pay the tax on the deducted income. That purpose is fulfilled by using the PEALS Board registration number of an architect and engineer.

4721201

Since the purpose of your new Bill 223 is to eliminate any ambiguity and to cause the Department of Revenue & Taxation to enforce P.L. 26-149 as it was intended, I recommended that Bill 223 be changed in two respects. My concern is that the Department of Revenue & Taxation will argue that until the effective date of the amendment its construction of P.L. 26-149 was correct and that the public law did not include architects and engineers until it was amended. I therefore recommend the following changes:

The last sentence of Section 1 "Legislative Findings and Intent" should be eliminated and be replaced with the following:

> I Liheslature finds that Public Law 26-149 was intended to exempt money being paid to architects, engineers and land surveyors from the multiple payment of Gross Receipts Tax and therefore it now adds the PEALS Board registration number to the reporting requirement for claiming the exemption.

I further recommend that a new Section 3 be added to Bill 223 to read as follows:

Effective Date. The effective date of this Public Law shall be September 24, 2002.

Thank you for addressing this important issue and eliminating the existing misconstruction of Public Law 26-149.

Sincerely,

Duncan G. McCully

) -- WILLIM



December 16, 2005

Honorable Edward Calvo, Chairman Committee of Finance, Taxation & Commerce 28th Guam Legislature

Subject: Bill 223 (LS)

Dear Honorable Edward Calvo,

We take strong exception to the information that Revenue and Taxation presented during the Public Hearing. Section 26101b and 26202 clearly defines what firms are allowed to apply Section 26202 in their GRT filings. Furthermore, we disagree with Revenue and Taxations testimony that "this bill would adversely affect government revenues". There are fourteen architectural firms and 39 engineering and land-surveying firms registered with the PEALS Board to do business on Guam. By taking the data presented by Revenue and Taxation and applying it to the registered firms we have determined that the impact would be approximately \$361,103. Not the \$6,000,000 tossed around at the hearing.

After the Public Hearing on Bill 223 (LS), we did our own research on the information presented by Revenue and Taxation and how the proper implementation of (Public Law 26-149) Title 11 Guam Code Annotated Division 2 Chapter 26 section 26202 (Tax On Contractors) may impact government revenues. First of all, we do not understand why Revenue and Taxation stated in their testimony (see attached) "The law as it stands was very confusing.....but also to the Department of Revenue and Taxation". Section 26101b clearly defines the term contractor as follows:

(b) Contractor shall include every person engaging in the business of contracting to erect, construct, repair or improve any installation of any kind or description, or to provide under contract any service or material for the erection, construction, repair or improvement of any installation, or to provide under contract, labor to another for any purpose or use whatsoever, which shall not include the personal services contract of an individual.

After many discussions with Revenue and Taxation it is quite obvious that they have not read the Guam Code definition of contractor. In fact in their testimony they stated "...only contractor's license number issued by the Guam Contractors License Board....". Please note that we have been unable to find any reference to the Guam Contractor's License Board in either Section 26101b or 26202.

The last paragraph of Revenue and Taxation's written testimony is also misleading. In their testimony they stated, ".... allow a contractor to exempt

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\$301,000 (144,000 + \$157,000) from GRT...". During the hearing they threw out a number of approximately 200 registered architects engineers and land surveyors. Implying that 200 architects, engineers and land surveyors would be allowed to implement Section 26202. Although, there may be 200 registered architects, engineers and land surveyors, the majority of the registered architects and engineer practicing design of construction projects on Guam are working for locally registered architectural or engineering firms.

There were 14 architectural firms and 39 land surveying and engineering firms registered to do business on Guam as of December 31, 2004 (See Guam PEALS Board Web Site (www.guam-peals.org/roster.htm). Many of these firms are small and do limited business on Guam. For your reference we are attaching a listing of registered (Certificate of Authorization) architectural, engineering and land surveying firms as of December 31, 2004.

The last statement in revenue and Taxation's written testimony states ".....The Department of Revenue and Taxation cautions that this bill would adversely affect government revenues.". During the public hearing it was estimated that the impact to government revenues could be \$6,000,000 per year. Since Section 26202 already includes architects, engineers and land surveyor firms there is no real impact. Due to the confusion that Revenue and Taxation created by their recent interpretation of allowing only contractor's with a license issued by the Guam Contractors Licensing Board to claim the GRT exemption some architectural, engineering and/or surveying firms have been deprived of their right to the exemption as provide in Section 26202.

For arguments sake we performed a conservative (high side dollar amount) analysis of revenues that registered architectural, engineering and land surveying firms are already authorized to exclude from their GRT filings for sample Fiscal Year 2003 in accordance with Section 26202.

The following assumptions are used in the following analysis:

- In accordance with Revenue and Taxation, architects and engineers reported GRT tax amounts for Government of Guam Fiscal Year 2003 is correct
 - 6 surveyed architectural firms paid a total of approximately \$144,000 in GRT
 - o 9 engineering firms paid a total of approximately \$157,000 in GRT
- Taniguchi Ruth Makio Architects (TRMA) is one of the largest architectural firms on island and does a fair share of design build work and hiring of sub-contractors (consultants) in the process of doing business. Thus, by using Taniguchi Ruth Makio Architects as the benchmark for architectural firms in this analysis the results will be on the high side.
 - TRMA performs approximately 24% of their gross revenues working directly under a contractor licensed by the Guam Contractors Licensing Board

Taniquchi Ruth Makio Architects

- TRMA expends approximately 40% of their gross revenues hiring subcontractors
- · After contacting several engineering firms it was determined that
 - Engineer and land surveying firms performed approximately 10% of their gross revenues working directly under a contractor licensed by the Guam Contractors Licensing Board
 - Engineer and land surveying firms expended approximately 10% of their gross revenues hiring subcontractors

Based on the above information and extrapolated data provided by Revenue and Taxation we have estimated that in the year of 2003 approximately \$351,103 of GRT credit (see attached spread sheet) was allowed in accordance with Section 26202.

Although Section 26202 along with Section 26101(b) clearly identifies who is allowed to utilize the exemption, Bill 223 (LS) clarifies to Revenue and Taxation giving them a clear direction on the intent of Section 26202 (Public Law 26-149) and the tools they apparently need in the appropriate implementation the Law.

We appreciate the time and effort that you have expended on this issue and look forward to your support in the passage of Bill 223 (LS).

If you have any questions, comments and/or concerns, please do not hesitate to contact me.

Sincerely

Allen L. Turner, Treasurer

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Taniguchi Ruth and Associates, COA 47 DBA Taniguchi Ruth Makio Architects

Cc: Speaker Mark Forbes

Senator Larry Kasperbauer, PH.D.

Senator Antonio Unpingco

Senator Ray Tenorio

Senator Adolph Palacios, Sr.

Senator Jesse Lujan

Senator Frank Aguon

Attachments:

Revenue and Taxation Written Testimony (1 Page)

Schedule of Registered (COA issued) Architectural, Engineering and Land

Surveying Firms (as of December 31, 2004) (1 Page)

FELIX P. CAMACHO, Governor / Maga'44H KALEO S. MOYLAN, Lt. Governor / Tiliente Gubernador

> ARTEMIO B. H.AGAN, Director Direktol John P. CAMACHO., Deputy Director Segundo Direktol



REVENUE AND TAXATION

GOVERNMENT OF GUAM

Gubetnamenton Guåhan

November 30, 2005

DEC U

TANIGUCHI RUTH
AR HITECTS

The Honorable Senator Edward J.B. Calvo Chairman Committee on Finance, Taxation and Commerce Twenty-Eighth Guam Legislature Hagatna, Guam 96910

RE: BIII 223(LS) AN ACT TO AMEND §26202(e) OF TITLE 11 GUAM CODE ANNOTATED RELATIVE TO THE TAXING OF CONTRACTORS

Bill 223 clarifies section 26202(e) of Article 2, Chapter 26, Division 2 of Title 11 Guam Code Annotated. The previous law attempted to prevent double assessment of Gross Receipts Tax on projects handled by several contractors but it was not clear as to what license number was required in the return. The law as it stands was very confusing not only to the taxpayers but also to the Department of Revenue & Taxation. Bill 223(LS) clearly spells out who can claim the exemption and what license number is required to be shown in the return of the contractor claiming the exemption. This bill clearly states that the person's name and only contractor's license number issued by the Guam Contractors License Board or the Certificate of Registration number issued by the Guam Board of Registration for a Professional Engineer or a Registered Architect or a Professional Land Surveyor can be claimed as an exemption.

Based on figures from Fiscal Year 2003 for 6 architects and 9 engineers that were randomly selected, approximately \$144,000 in GRT tax was reported and paid by architects and \$157,000 in GRT tax was reported and paid by engineers. The passage of this bill would theoretically allow a contractor to exempt \$301,000 (\$144,000 + \$157,000) from GRT by reporting and exempting the service contract amounts provided for by these architects and engineers. The Department of Revenue and Taxation cautions that this bill would adversely affect government revenues.

Sincerely,

DILLIMA BULLANA ARTÉMIO B. ILAGAN

Director

Post Office Box 23607, Guarn Main Facility, Guarn 98921 • Tel. / Telifort (671) 475-1801/1785-89 • Fax / Faks: (671) 472-2843

ROSTER OF CURRENT/ACTIVE BUSINESS FIRMS

Business firms who were in good standing with the Board and have renewed registration as of December 31, 2004. All registrations are good until September 30, 2005 and must be renewed on or before this date

8	are good until September 30, 2005 and must be renew		on or	before this	date				
	Certificate Of Authorization	Business Name	Architecture	Civil Engineering	Structural Engineering	Mechanical Engineering	Electrical Engineering	Land Survey	Construction
1	056	Albert H. Tsutsui, AIA, Inc.	Х						X
2	215	Architects Laguana & Cristobal, LLC	X						X
3	193	ARi Partners	X						
4	168	Belt Collins Guam, Ltd.	X	Х					X
5	034	E.M. Chen & Associates, Inc.	X	Х	X			201	Х
6	129	J.B.Jones Architects AIA, Inc.	Х						
7	221	Juan C. Tenorio, P.C.	X						Х
8	064	Leo A. Daly Company	X						
9	207	O.A. Coloma, P.C.	X						
- 1	188	Provido Tan Architects, Inc.	X						
10	111	RIM Architects (Guam), Inc.	X						
11			x						
12	206	Setiadi Architects, LLC	x						Х
13	047	Taniguchi-Ruth + Associates	x						
14	106	Von Watson Architects	_^	X	 		-	 	X
15	150	Belanger & Associates	-	x	X	-			
16	216	C.T. Chien & Associates	-		<u> </u>	-			X
17	225	Coeval Design Partners	-	X	-	-	 	X	_^
18	213	Cruz Survey Services	-		├	X	-	X	X
19	096	Duenas & Associates, Inc.	-	X	X		-	-^-	x
20	149	E and A Engineers	-	Х	_ <u> </u>		 		-
21	172	E.R. Ilao & Associates, Inc.	-				X		-
22	202	Earth Tech, Inc.	-	X		X	- v	-	V
23	158	EMC2 Electrical Dba: EMCE	-	-			X		X
24	159	EMC2 Mechanical, Inc.	-			X			- v
25	108	Engineering Management & Planning		X	X				X
26	195	Engineering Partners, Inc.	_			1	X		X
27	174	Engineering Resources Int'I	_				X		
28	017	Geo-Engineering & Testing, Inc.		X					L
29	102	GK2		X	X				X
30	231	GMP Associates, Inc.		X					X
31	226	GMP Guam		X	X	X			X
32	083	Group Engineering, Inc.				X			X
33	116	HCH Consulting Engineers, Inc.		X					X
34	173	J.M. Aguino, P.C.		X	X				X
35	227	Jess T. Lizama & Associates, Inc.		X					X
36	204	KW Engineering, P.C.		X					
37	232	L.C. Dizon Engineering, Inc.		X					X
38	181	Masoud Teimoury, P.E.		X			1		X
39	126	Meliton S. Santos & Associates, Inc.		X				X	
40		MS Engineering		X					X
41	164	N.C. Macario & Associates, Inc.		X	X				Х
42	228	Otte Consulting		X					
43		Pacific Island Engineers, Inc.		X			X	0.00	X
44		Pacific Soils Engineering & Testing	1	X					
44	109	PMP Engineering	1	1		X			
		Prudencio R. Balagtas & Associates,	Inc		1	1		X	
46 47		R.B. Cortez Engineering	T .	X	1				X
		Serisola and Associates, Inc.	+	X	1			X	X
48		TG Engineers, P.C.	1	X		1		-	X
49		W.B. Flores & Company	+	X					X
50		Winzler & Kelly Consulting Engineers	+	x	X	X	X		X
51			+-	<u> </u>	<u> </u>	- ^	X		1 "
52		Wixon & Associates, LLC	+	1	+	X	<u> </u>		X
53	197	WM Engineering Services, LLC	_						

Senator Unpingco

From: Sent: To: Allen Turner [ATurner@traguam.com] Friday, December 16, 2005 4:40 PM info@tonyunpingco.com

INIO@10

Subject:

Bill 233



Rev & Tax stimony 33Nov05.pc

Honorable Senator Unpingco,

We would like to take this opportunity to thank you for sponsoring Bill 233.

We take strong exception to the information that Revenue and Taxation presented during the Public Hearing. Section 26101b and 26202 clearly defines what firms are allowed to apply Section 26202 in their GRT filings. Furthermore, we disagree with Revenue and Taxations testimony that "this bill would adversely affect government revenues". There are fourteen architectural firms and 39 engineering and land-surveying firms registered with the PEALS Board to do business on Guam. By taking the data presented by Revenue and Taxation and applying it to the registered firms we have determined that the impact would be approximately \$361,103. Not the \$6,000,000 tossed around at the hearing.

We delivered (16 December 2005) to your office a letter detailing our research and finding (see attached). Once you have had the opportunity to read and absorb the information presented in our letter, we would be honored to meet with you to answer any questions that you have on this issue.

As Section 26202 is currently written, architects and engineers already meet the definition of "contractor" when performing services that result in the construction of a facility. Thus, architects and engineers qualify to apply Section 26202, as it is currently written, when preparing their GRT reports and filings. Bill 223 clarifies to Revenue and Taxation giving them a clear direction on the intent of Section 26202 and the tools they apparently need in the appropriate implementation of the current law.

We appreciate the time and effort that you have expended on this issue and look forward to your support in the passage of Bill 233.

If you have any questions, comments and/or concerns, please do not hesitate to contact me.

Regards,

Allen L. Turner Taniguchi Ruth Makio Architects P.O. Box EA Hagatna, Guam 96932 Phone: (671) 475-8772

FAX: (671) 472-3381

e-mail: aturner@traguam.com







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MINA'BENTE OCHO NA LIHESLATURAN GUÄHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: sengalyo@eccomm.com 155 Hesler Street Hagatris, Guam 96910

Telephone: (671) 475-8801 Facsimile: (671) 475-8805

November 23, 2005

The Honorable Antonio R. Unpingco Senator and Chairman Committee on Tourism, Maritime, Military, and Veterans Affairs Mina' Bente Ocho' na Liheslaturan Guahan 155 Hesler Street Hagâtña, Guam 96910

Reference:

Public Hearing for Bill No. 223 (EC)

Hăfa adai, Senator Unpingco:

Please be advised that the Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m., at I Liheslaturan Gudhan's Public Hearing Room. The Committee will receive written and verbal testimonies from the Public on the measure referenced above, which you have authored.

Should you have any questions regarding this matter, please feel free to contact my office at 475-8801. I look forward to your attendance and participation.

Si Yu'os Ma'āse'!

Senator Edward I.B. Calvo

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Abbreviations:

HS: Host send

PL: Polled local

PR: Polled remote

MP: Mailbox print

TU: Terminated by user

CP: Completed

G3: Group 3 EC: Error Correct

HR: Host receive WS Waiting send

MS: Mailbox save

FA: Fail

TS: Terminated by system RP: Report





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MINA'BENTE OCHO NA LIHESLATURAN GUÄHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: sencalvool eccomm.com 155 Hesler Street Hagatha, Guam 96910

November 25, 2005

Telephone: (671) 475-8801 Facsimile: (671) 475-8805

The Honorable Felix P. Camacho Moga lähen Guáhan P.O. Box 2950 Hagdiña, Guam 96932

Hafa adai, Governor Camacho:

The Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m. at I Liheslauran Guahan's Public Hearing Room in Hagatha. The Committee will receive written and verbal testimonies from the public regarding the following measures:

Bill 121 (EC): An Act To Repeal And Re-Enact Chapter 6 Of Title 11 Guam Code Annotated, Relative To The Licensing Requirements For The Retail And Wholesale Of Tobacco Products; To Add A New Article 6 To Chapter 6 Of Title 11 Guam Code Annotated, To Restrict Importation Of Tobacco Products To Manufacturer's Representatives; And To Amend Section 26601(C) Of Chapter 26 Of Title 11, Guam Code Annotated, Relative To The Tobacco Tux.

Bill 156 (EC): An Act To Amend Subsections (a) And (b) Of \$30101, Division 2, Chapter 30 Of Title 11, And Subsection (a) Of \$77114, Division 2, Chapter 77 Of Title 21, Guam Code Annotated, Relative To Restoring The Hotel Occupancy Tax From Eleven To Thirteen Percent.

Bill 196 (EC): An Act To Direct The "Windfall" Gross Receipts Tax Collections From All Liquid Fuel Products For Fiscal Year 2005 Be Utilized To Reduce Or Eliminate That Portion Of The Government's Debt To The Government Of Guam Retirement Fund That Prevents Eligible Employees From Retiring.

Bill 200 (LS): An Act To Appropriate The Sum Of One Million Four Hundred Sixty Thousand Dollars (\$1,460,000.00) To The Government Of Guam Retirement Fund For Outstanding Retirement Contributions Owed By The Guam Memorial

Bill 201 (EC): An Act To Authorize A Loan Of Up To \$15 Million For Payments For Medicare For Current Retirees In Order To Secure Their Eligibility For Part A And Part B Coverage And To Pledge For Repayment Of The Loan, The Fees For Wholesalers License, Retailers License, Manufacturers License, And Temporary Commercial Licenses As Authorized By \$72107 \$72108, \$72110, And \$72111 Respectively Of Chapter 72 Of 11GCA And Service Licenses As Authorized In §76101 Of Chapter 76 Of 11GCA.

BIL 223 (EC): An Act To Amend § 26202 (E) Of Title 11 Guam Code Annotated Relative To The Taxing Of Contractors.

Copies of the aforementioned bills may be obtained at 1 Liheslaturan Guahan's website, http://guamlegislature.com/28th_Guam_Legislature/Bills-Introduced-28th.htm The Committee encourages verbal testimony, however, written testimony is preferred and should be submitted to my office by 12 noon the day prior to the public hearing. I solicit any comments from any entity within the Executive Branch affected by the measures mentioned above. Please make the appropriate arrangements with your cabiner. Should you be unable to attend, please contact my office at 475-8801 as soon as possible. Si Yu'os Ma'ase!

Senator Edward J.B. Calvo

Total Pages Scanned: 1

Total Pages Confirmed: 1

No.	Job	Remote Station	Start Time	Duration	Pages	Line	Mode	Job Type	Results
001	935	671 477 4826	02:20:08 p.m. 11-25-2005	00:00:22	1/1	1	EC	HS	CP28800

Abbreviations:

HR: Host receive

WS: Waiting send

PL: Polled local

MP: Mailbox print

TU: Terminated by user TS: Terminated by system

PR: Polled remote CP: Completed

G3: Group 3

HS: Host send

MS: Mailbox save

FA: Fail

RP: Report





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11-25-2005 671 475 8805 02:21:56 p.m.

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Document size: 8.5"x11"



MINA'BENTE OCHO NA LIHESLATURAN GUÄHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMFITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: scnsalvo@eccomm.com 155 Hesler Street Hagatifa, Guam 96910

Telephone: (671) 475-8801 Facsimile: (671) 475-8805

November 25, 2005

Mr. Carlos Bordallo Director, Bureau of Budget Management and Research P.O. Box 2950 Hagatha, Guam 96932

Hāfa adai, Mr. Bordallo:

The Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m. at I Liheslaturan Guahan's Public Hearing Room in Hagatha. The Committee will receive written and verbal testimonies from the Public regarding the following measures:

Bill 121 (EC): An Act To Repeal And Re-Enact Chapter 6 Of Title 11 Guam Code Annotated, Relative To The Licensing Requirements For The Retail And Wholesale Of Tobacco Products; To Add A New Article 6 To Chapter 6 Of Title 11 Guam Code Annotated, To Restrict Importation Of Tobacco Products To Manufacturer's Representatives; And To Amend Section 26001(C) Of Chapter 26 Of Title 11, Guam Code Annotated, Relative To The Tobacco Tax.

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Bill 201 (EC): An Act To Authorize A Loan Of Up To \$15 Million For Payments For Medicare For Current Retirees In Order To Secure Their Eligibility For Part A And Part B Coverage And To Pledge For Repayment Of The Loan, The Fees For Wholesalers License, Retailers License, Manufacturers License, And Temporary Commercial Licenses As Authorized By \$72107 \$72108, \$72110, And \$72111 Respectively Of Chapter 72 Of 11GCA And Service Licenses As Authorized In \$76101 Of Chapter 76 Of 11GCA.

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Senator Edward J.B. Calvo

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No.	Job	Remote Station	Start Time	Duration	Pages	Line	Mode	Job Type	Results	
001	936	671	02:20:33 p.m. 11-25-2005	00:00:20	1/1	1	EC	HS	CP28800	

Abbreviations:

HS: Host send

PL: Polled local

PR: Polled remote

MP: Mailbox print CP: Completed

TU: Terminated by user

TS: Terminated by system

G3: Group 3

HR: Host receive WS. Waiting send

MS: Mailbox save

FA: Fail

RP: Report





'Date/Time Local ID 1 Local ID 2

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MINA'BENTE OCHO NA LIHESLATURAN GUÄHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: scncalvo@eccomm.com 155 Hesler Street Hagarda. Guam 96910 Telephone: (671) 475-8801 Facsimile: (671) 475-8805

November 25, 2005

Mr. Artemio Illagan Director Department of Revenue and Taxation 13-1 Mariner Drive Tiyan, Guam 96913

Hafa adai, Mr. Illagan:

The Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m. at I Liheslaturan Guáhan's Public Hearing Room in Hagâtña. The Committee will receive written and verbal testimonies from the Public regarding the following measures:

Bill 121 (EC): An Act To Repeal And Re-Enact Chapter 6 Of Title 11 Guam Code Annotated, Relative To The Licensing Requirements For The Retail And Wholesale Of Tobacco Products; To Add A New Article 6 To Chapter 6 Of Title 11 Guam Code Annotated, To Restrict Importation Of Tobacco Products To Manufacturer's Representatives; And To Amend Section 26601(C) Of Chapter 26 Of Title 11, Guam Code Annotated, Relative To The Tobacco Tax.

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Senator Edward J.B. Calvo

Total Pages Scanned: 1

Total Pages Confirmed: 1

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Abbreviations:

HS: Host send

HR: Host receive

WS: Waiting send

PL: Polled local PR: Polled remote

MS: Mailbox save

MP: Mailbox print CP: Completed

FA: Fail

TU: Terminated by user

RP: Report

TS: Terminated by system

G3: Group 3
EC: Error Correct





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11-25-2005 671 475 8805 02:25:07 p.m.

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MINA'BENTE OCHO NA LIHESLATURAN GUÂHAN TWENTY-EIGHTH GUAM LEGISLATURB

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: sencalvo@eccomm.com

Telephone: (671) 475-8801 Facsimile: (671) 475-8805

November 25, 2005

Mr. Andy Jordanou Acting Administrator Guam Economic Development and Commerce Authority ITC Building Suite 511 Tamuning, Guam 96913

Ilâfa adai, Mr. Jordanou:

The Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m. at I Liheslaturan Gudhan's Public Hearing Room in Hagātīta. The Committee will receive written and verhal testimonies from the Public regarding the following measures:

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Senator Edward J.B. Calvo

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Abbreviations:

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HR: Host receive

PL: Polled local PR: Polled remote

MP: Mailbox print

TU: Terminated by user

RP: Report

WS Waiting send MS: Mailbox save

CP: Completed FA: Fail

TS: Terminated by system

G3: Group 3 EC: Error Correct





Date/Time Local ID 1 Local ID 2

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MINA'BENTE OCHO NA LIHESLATURAN GUÂHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: <u>sencalvo@eccomm.com</u> 155 Hesler Street Hagåtña, Guam 96910

Telephone: (671) 475-8801

Facsimile: (671) 475-8805

November 25, 2005

Ms. Shannon Taitano Legal Counsel Office of the Governor of Guam Ricardo J. Bordallo Governor's Complex Havåiña, Guam 96927

Hôfa adai, Ms. Taitano:

The Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m. at I Liheslaturan Guåhan's Public Hearing Room in Hagatiña. The Committee will receive written and verbal testimonies from the Public regarding the following measures:

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Senator Edward J.B. Calvo

Total Pages Scanned: 1

Total Pages Confirmed: 1

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Abbreviations:

HS: Host send

PL: Polled local

MP: Mailbox print

TU: Terminated by user

HR: Host receive WS: Waiting send

PR: Polled remote MS: Mailbox save

CP: Completed

FA: Fail

TS: Terminated by system

RP: Report

EC: Error Correct

G3: Group 3





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MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMUTTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: <u>senculvo@erccomm.com</u> 155 Hesler Street Hagātūa, Guam 96910

November 25, 2005

Telephone: (671) 475-8801 Facsimile: (671) 475-8805

Mrs. Doris Flores Brooks, CPA, Public Auditor Office of the Public Auditor of Guam PDN Building, Suite 401 238 Archbishop Flores Street Hagama, Guam 96910

Hafa adai, Mrs. Brooks:

The Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m. at I Liheslaturan Guahan's Public Hearing Room in Hagdaña. The Committee will receive written and verbal testimonies from the Public regarding the following measures:

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Senator Edward J.B. Calvo

Total Pages Scanned: 1

Total Pages Confirmed : 1

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Abbreviations:

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PL: Polled local PR: Polled remote MP: Mailbox print

TU: Terminated by user

CP: Completed

TS: Terminated by system

G3: Group 3

WS. Waiting send

MS: Mailbox save

FA: Fail

RP: Report





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MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: sencalvo@eccomm.com 155 Hesler Street Hagatha, Guam 96910

Telephone: (671) 475-8801 Facsimile: (671) 475-8805

November 25, 2005

Attorney General Douglas B. Moylan Office of the Attorney General of Guam 287 W. O'Brien Drive Hugdiña, Guam 96910

Hāfa adai, Attorney General Moylan:

The Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m. at I Liheslaturan Guahan's Public Hearing Room in Hagdiña. The Committee will receive written and verbal testimonies from the Public regarding the following measures:

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Senator Edward J.B. Calvo

Total Pages Scanned: 1

Total Pages Confirmed: 1

No.	Job	Remote Station	Start Time	Duration	Pages	Line	Mode	Job Type	Results
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Abbreviations:

HS: Host send HR: Host receive

PL: Polled local

MP: Mailbox print

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WS: Waiting send

MS: Mailbox save

CP: Completed FA: Fail

TS: Terminated by system EC: Error Correct





Date/Time Local ID 1 Local ID 2

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MINA'BENTE OCHO NA LIHESLATURAN GUÄHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: sencalvo@eccoinm.com 155 Hesler Street Hagatha, Guam 96910

Telephone: (671) 475-8801

Facsimile: (671) 475-8805

November 25, 2005

Ms. Lourdes Perez Director Department of Administration P.O. Box 2950 Hugātfia, Guam 96932

Hdfa adai, Ms. Perez:

The Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m. at I Libeslaturan Guahan's Public Hearing Room in Hagatha. The Committee will receive written and verbal testimonies from the Public regarding the following measures:

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Bill 201 (EC): An Act To Authorize A Loan Of Up To \$15 Million For Payments For Medicare For Current Retirees In Order To Secure Their Eligibility For Part A And Part B Coverage And To Pledge For Repayment Of The Loan, The Fees For Wholesalers License, Retailers License, Manufacturers License, And Temporary Commercial Licenses As Authorized By \$72107 \$72108, \$72110, And \$72111 Respectively Of Chapter 72 Of 11GCA And Service Licenses As Authorized In §76101 Of Chapter 76 Of 11GCA.

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Copies of the aforementioned bills may be obtained at I Libeslaturon Guchun's website, http://guamlegislature.com/28th_Guam_Legislature/Bills-Introduced-28th.htm The Committee encourages verbal testimony, however, written testimony is preferred and should be submitted to my office by 12 noon the day prior to the public hearing. Should you be unable to attend, please contact my office at 475-8801 as soon as possible. Si Yu'os

Senator Edward J.B. Calvo

Total Pages Scanned: 1

Total Pages Confirmed: 1

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001	989	+6714776788	03:29:58 p.m. 11-25-2005	00:00:19	1/1	1	EC	HS	CP31200

Abbreviations:

HS: Host send HR: Host receive PL: Polled local

MP: Mailbox print

TU: Terminated by user

WS: Waiting send

PR: Polled remote MS: Mailbox save

CP: Completed FA: Fail

TS: Terminated by system

RP: Report

G3: Group 3





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Document size: 8.5"x11"



MINA'BENTE OCHO NA LIHESLATURAN GUÂHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: sencalvo@eccomm.com 155 Hesler Street Hagatha, Guam 96910

Telephone: (671) 475-8801 Pacsimile: (671) 475-8805

November 25, 2005

Mrs. Amore Pakingan Administrator Guam Board of Professional Engineers, Architects, and Land Surveyors East-West Business Center, Suite 208 718 N. Marine Drive Tamuning, Guam 96913

Håfa adai, Ms. Pakingan

Please be advised that the Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m. at I Liheslaturan Gudhan's Public Hearing Room. The Committee will receive written and verbal testimonies from the Public on the following measure:

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Senator Edward J.B. Calvo

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Abbreviations:

HS: Host send HR: Host receive

WS: Waiting send

PL: Polled local

MP: Mailbox print CP: Completed

TU: Terminated by user

PR: Polled remote MS: Mailbox save

FA: Fail

TS: Terminated by system G3: Group 3 RP: Report



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MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE

OFFICE OF FINANCE AND BUDGET

E-Mail address: sencalvo@eccomm.com 155 Hesler Street Hagatha, Guam 96910

Telephone: (671) 475-8801 Facsimile: (671) 475-8805

November 25, 2005

Mr. Lawrence Perez **Acting Director** Department of Public Works 542 North Marine Drive Tamuning, Guam 96913

Håfa adai, Mr. Perez:

Please be advised that the Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m. at I Liheslaturan Gudhan's Public Hearing Room. The Committee will receive written and verbal testimonies from the Public on the following measure:

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Senator Edward J.B. Calvo

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Abbreviations:

HS: Host send

HR: Host receive WS: Waiting send PL: Polled local

PR: Polled remote MS: Mailbox save

MP: Mailbox print

CP: Completed

FA: Fail

TU: Terminated by user

TS: Terminated by system

RP: Report

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MINA'BENTE OCHO NA LIHESLATURAN GUÄHAN TWENTY-EIGHTH GUAM LEGISLATURE

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE OFFICE OF FINANCE AND BUDGET

E-Mail address: sencelvo@eccomm.com 155 Hesler Street Hagetfia, Guam 96910

Telephone: (671) 475-8801 Facsimile: (671) 475-8805

November 25, 2005

Ms. Karen Storts President Guam Contractors' Association Tamuning, Guam 96913

Háfa adai, Ms. Storts:

Please be advised that the Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m. at 1 Liheslaturan Gudhan's Public Hearing Room. The Committee will receive written and verbal testimonies from the Public on the following measure:

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Senator Edward J.B. Calvo

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	001	964	6474866	02:28:33 p.m. 11-25-2005	00:00:54	1/1	1	EC	HS	CP9600

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MINA'BEN OCHO NA LIHESLATURA UÅHAN TWENTY-EIGHTH GUAM LEGISLATURE

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E-Mail address: <u>sencalvo@eccomm.com</u> 155 Hesler Street Hagåtña, Guam 96910 Telephone: (671) 475-8801 Facsimile: (671) 475-8805

November 28, 2005 (48 hours notice)

Public Hearing Notice

5 GCA §8108 (Special)

The Committee on Finance, Taxation, and Commerce has scheduled a public hearing on Wednesday, November 30, 2005, 9:30 a.m. at *I Liheslaturan Guåhan's* Public Hearing Room in *Hagåtña*. The *Committee* solicits any written and verbal testimonies from the public on the following measures:

- Bill 121 (EC): An Act To Repeal And Re-Enact Chapter 6 Of Title 11 Guam Code Annotated, Relative To The Licensing Requirements For The Retail And Wholesale Of Tobacco Products; To Add A New Article 6 To Chapter 6 Of Title 11 Guam Code Annotated, To Restrict Importation Of Tobacco Products To Manufacturer's Representatives; And To Amend Section 26601(C) Of Chapter 26 Of Title 11, Guam Code Annotated, Relative To The Tobacco Tax.
- Bill 156 (EC): An Act To Amend Subsections (a) And (b) Of §30101, Division 2, Chapter 30 Of Title 11, And Subsection (a) Of §77114, Division 2, Chapter 77 Of Title 21, Guam Code Annotated, Relative To Restoring The Hotel Occupancy Tax From Eleven To Thirteen Percent.
- <u>Bill 196 (EC)</u>: An Act To Direct The "Windfall" Gross Receipts Tax Collections From All Liquid Fuel Products For Fiscal Year 2005 Be Utilized To Reduce Or Eliminate That Portion Of The Government's Debt To The Government Of Guam Retirement Fund That Prevents Eligible Employees From Retiring.
- <u>Bill 200 (LS)</u>: An Act To Appropriate The Sum Of One Million Four Hundred Sixty Thousand Dollars (\$1,460,000.00) To The Government Of Guam Retirement Fund For Outstanding Retirement Contributions Owed By The Guam Memorial Hospital Authority.
- <u>Bill 201 (EC)</u>: An Act To Authorize A Loan Of Up To \$15 Million For Payments For Medicare For Current Retirees In Order To Secure Their Eligibility For Part A And Part B Coverage And To Pledge For Repayment Of The Loan, The Fees For Wholesalers License, Retailers License, Manufacturers License, And Temporary Commercial Licenses As Authorized By §72107 §72108, §72110, And §72111 Respectively Of Chapter 72 Of 11GCA And Service Licenses As Authorized In §76101 Of Chapter 76 Of 11GCA.
- <u>Bill 223 (EC)</u>: An Act To Amend § 26202 (E) Of Title 11 Guam Code Annotated Relative To The Taxing Of Contractors.

Copies of the aforementioned bills may be obtained at *I Liheslaturan Guåhan's* website, http://guamlegislature.com/28th_Guam_Legislature/Bills-Introduced-28th.htm Individuals wanting to submit written testimony or requiring special accommodations or services should contact the Office of Senator Edward J.B. Calvo at 475-8801/2 or send an e-mail to sencalvo@eccomm.com.

cc: All Media



MINA'BE DE OCHO NA LIHESLATURA GUÂHAN WENTY-EIGHTH GUAM LEGISLATUR

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE

Chairman COMMITTEE ON FINANCE, TAXATION & COMMERCE



OFFICE OF FINANCE AND BUDGET

E-Mail address: sencalvo@eccomm.com 155 Hesler Street Hagåtña, Guam 96910

Telephone: (671) 475-8801 Facsimile: (671) 475-8805

November 23, 2005

Public Hearing Notice

5 GCA §8108 (Special)



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cc: All Senators

Clerk of the Legislature

All Media

Protocol Office



MINA'BENTE OCHO NA LIHESLATURAN QUAHAN 2005 (FIRST) Regular Session

Bill No.<u>223</u>(EC) Introduced by:

A.R. UNPINGCO

AN ACT TO AMEND § 26202 (e) OF TITLE 11 GUAM CODEANNOTATED RELATIVE TO THE TAXING OF CONTRACTORS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. In an attempt to prevent double assessment of Gross Receipts Tax on projects handled by several contractors, I Liheslaturan Guåhan required that the name of the contractor requesting the credit provide the name and contractor's license number of the person paying the tax on the amount deducted by the person. I Liheslatura finds that the Department of Revenue and Taxation issues Business License's along with a license number to General Contractors and Building Material Suppliers but the Professional Engineers, Architects and Land Surveyors (PEALS) Board issues the License's with a Registration Number. I Liheslatura further finds that the Department of Revenue and Taxation has been receiving tax returns from contractors showing the name and registration numbers of Professional Engineers and/or Architects and/or Land Surveyors claiming to have paid their portion of the Gross Receipts Tax. It is the intent of I Liheslatura to eliminate this grey area by further defining the professions to be exempted from this double payment of Gross Receipts Tax.

Section 2. Amendment to Section 26202 (e). Section 26202 (e) of Article 2, Chapter 26, Division 2 of Title 11 Guam Code Annotated is hereby amended to read:

"(e) Tax on Contractors. There shall be levied, assessed and collected a tax rate of four per cent (4%) measured against the gross income of any contractor; provided, that there shall be deducted from the gross income of the taxpayer so much thereof as has been included in the measure of tax levied under this Subsection on another taxpayer who is a contractor, as defined in § 26101 (b); provided, that any person claiming a deduction under this Subsection shall be required to show in the person's return the name and contractor's license number ; or the registration number for a Professional Engineer or Registered Architect or a Professional Land Surveyor of the person paying the tax on the amount deducted by the person."